# Filling Your Funding Pond to Support Multi-Tiered School Mental Health Services

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## **Workshop Objectives**

- Understand five-step strategic approach to finance comprehensive (multi-tiered) school mental health service system.
- Be able to identify primary, ancillary and potential funding streams for CSMHS in your state/community.
- Learn how other states and communities are capitalizing on new (Medicaid, ESSA) opportunities to support SMH services, and how you can undertake similar efforts.

#### "It Takes A Village..."

# Wisdom of Whole School, Whole Child, Whole Community Approach:

- Poverty, disability, discrimination, illness, instability inhibits learning
- Student health, mental health, well-being affects learning success

www.ascd.org/programs/learning-and-health/wscc-model.aspx

# Student Mental Health Needs Are Both Prevalent *and* Costly

- One in five students experience MEBD
- Many with significant mental health needs receive no care
- At least some mental health problems are preventable
- Poorly addressed mental health problems bear great costs
- Much at stake for schools, communities, service systems!

#### Funding Tops List of SMH Challenges (Sharon Hoover PhD, CSMH 2018)

#### ✓ Limited, variable funding

- Difficulties with system integration (Mental Health-Education)
- Poor practice selection
- Gaps in training, particularly related to working schools, engaging families, evidence-based practice
- □ "C.O.W. Therapy " Crisis of the Week



- Poor implementation support
- Limited accountability of providers and services provided
- Lack of good data metrics and infrastructure

#### **Partnering for Student Success Makes Sense**

#### When health, mental health, social services, public safety systems share effort with schools:

- Generate cost-effective approaches
- Generate long-term positive outcomes
- Magnify one another's successes
- Avoid frustration of disjointed, fragmented, and "blaming-shaming approaches"

# **Strategic Financing in a Nutshell**

#### Five Step Process:

1. Form school mental health partnership funding team



- 2. Clarify what funding you will need, by when
- 3. Map current funding and resources
- 4. Select financing strategies and funding sources
- 5. Make and execute a financing action plan

# <u>Step 1:</u>

### Form School MH Partnership Funding Team

#### Multi-faceted membership should reflect:

- technical (financial and regulatory) and programmatic (best practices) expertise
- Diverse students and family perspectives
- Empowered representatives of partnering sectors (e.g. public/primary/behavioral health, public safety/justice, social services)

#### Step 2: Clarify Funding You Need, by When?

#### What SMH Capacities Are Required?

- Awareness
- ☑ Screening, early detection
- ☑ Early intervention
- 🗹 Treatment
- ☑ Support (including family)
- ☑ Follow-up/aftercare

#### <u>Step 2:</u>

## Clarify Funding You Need, by When?

- ☑ Services and Supports
- ✓ Infrastructure needs
  - Informed/engaged leadership
  - Adequate staffing
  - Appropriately skilled staff
  - Supportive operations, materials, space
- ☑ Unique costs of "ramping up"
- $\blacksquare$  Other costs?

### <u>Step 3:</u>

#### Map Current Spending, Resources

- ✓ Ongoing funding streams, amounts
- ☑ In-kind resources, contributions
- ☑ Complimentary spending by other systems
- ☑ Infrastructure components that will persist
- Operational spending that will persist
- ✓ Grant funds/one-time funds?
- ☑ What else?

#### <u>Map Current Spending:</u> Public Revenue Sources

**Federal Funds:** 

- Medicaid/CHIP
- Education
- Child Welfare
- Etc.

State Appropriations:

- General Formula
- Targeted Funding Programs

Local Taxes:

- General Formula
- Targeted Funding Programs/Initiatives

How Does Your State Pay for Schools? 50 State Survey of School Finance Policies (2015) https://schoolfinances dav.wordpress.com/



# Health Care/MH Coverage for Children:

# Medicaid

# NC Health Choice

(Children's Health Insurance Program – a.k.a. CHIP)

#### Private Insurance

(Employer-Sponsored, Individual Marketplace – including ACA subsidies)

# Uninsured

(4.4% of NC children, per NC IOM 2017 Report Card)

#### Other Health Care Resources

# **Medicaid/CHIP Options:**

#### EPSDT

(Early Periodic Screening, Diagnosis and Treatment)

- Medicaid Administrative Claiming
- Reversal of Free Care Rule State Examples:
  - New Hampshire
  - Massachusetts
  - o Florida
- Whole Population Options

### Where K-12 Education Funding Comes from:

<u>Federal funds</u> (12% of elementary/secondary education in US) <u>http://www2.ed.gov/about/overview/fed/role.html</u>

ESSA, Title I: \$13.3 billion;Title IV – Part A SSAE = \$1.1-billion

☑ IDEA, Part B, Grants to States (Ages 3-21): \$11.1 billion

☑ IDEA, Part C, Early Intervention Services (Birth-3 y.o.)

States and localities:

- ☑ 44% from state funds,
- ☑ 35% from local governments,
- $\square$  9% from private sources, primarily for private schools.

#### Where K-12 Education Funding Comes From

#### Whole USA

- State Funds: 44%
- Local Revenues: 35%
- Federal Funds: 11%
- Private Sources
  (e.g. tuition): 9%

U.S. Department of Education, 2015 <u>http://www2.ed.gov/about/</u> <u>overview/fed/role.html</u>

#### North Carolina

- State Funds: 60.0%
- Local Revenues: 31.8%
- Federal Funds: 10.3%
- Private Sources
  (e.g. tuition): 9%

No. Carolina Department of Public Instruction, 02-17 <u>http://www.ncpublicschools.org/</u> <u>docs/fbs/resources/data/</u> <u>highlights/2017highlights.pdf</u>

#### **Select Financing Strategies and Funding Sources**

#### Basic financing strategy options include:

- Redeploy existing resources
- Refinance to maximize public funds
- Optimize private insurance resources
- Create new funding structures
- Raise new revenues

#### **The Grantsmanship Center**

#### Top Giving Foundations in North Carolina <u>https://www.tgci.com/funding-</u> <u>sources/NC/top</u>

- Bank of America
- Duke Endowment
- Golden Leaf Foundation
- Foundation for the Carolinas
- Burroughs Wellcome Fund
- Kate B Reynolds Charitable Trust
- Oak Foundation

Community Foundations in North Carolina <u>https://www.tgci.co</u> <u>m/funding-</u> <u>sources/NC/commu</u> <u>nity</u>



# Make and Execute Your Financing Plan

- ☑ Scan environment for opportunities, threats
- $\boxdot$  Select the most promising financing strategies
- $\square$  Prioritize selected strategies for action
- ☑ Identify specific action steps
- $\ensuremath{\boxdot}$  Generate support for plan
- ☑ Be persistent and dynamic
- ☑ Revisit your financing plan regularly, PRN

The North Carolina Story



# Gentle Pressure Applied Relentlessly, *because...*

- NC ranks 50<sup>th</sup> in children who did not receive needed mental health treatment (Commonwealth Fund Scorecard on State Health System Performance, 2018)
- NC high school students who attempted suicide in the past year = 9.3% (up 86% from 2011)
- Past-year major depressive episode among adolescents ages 12-17 = 12.3% (up 52% from 2011)
- Adolescents ages 12-17 with major depressive episode who received treatment = 40.5% (NC Child Health Report Card, NC-IOM, 2018)

# **The Great North State**



# State-Level Scale-Up of School Mental Health Supports in North Carolina

- Summer, 2015 NC SMHI convened at NCDPI
- Winter, 2015-16 statewide environmental scan
- Spring, 2016 recommendations for policy and legislation developed
- Fall, 2016 game-changing election
- Spring, 2017 State Board of Education [SBOE] Policy
- Fall, 2017 NCSA-SMH; SMHI Regionalization
- February 14, 2018 Parkland, FL
- Spring/Summer, 2018 SHAPE Pilot support; SAMHSA Project AWARE submission
- Fall, 2018 State-funded School Mental Health and Safety Grants; Project AWARE grant awarded!

# NC DHHS Division of Mental Health Partnership

NC DHHS, Division of Mental Health engaged with SMHI from beginning; critical in:

- Clarifying Behavioral Health players: DMH (set policy), LME-MCOs (manage services), and Providers
- Encouraging local school partners to look beyond campus for services, supports, and resources
- Supporting family partners in advocating for multiple roles for family members in the process.

# **NC SMHI Recommendations**



What:

Create a Continuum of Supports and Services



How:

Make it Sustainable



Engage Stakeholders

Who:

#### **Our Everything Model**

#### **COMMUNITY-BASED**



#### **NC SMHI Statewide Support**



#### NC LME-MCO Map





# **NC School Mental Health Successes**

- NC SBOE Policy SHLT-003
- NC General Assembly Session Laws 2018-5 & 2018-32
- National Coalition for the State Advancement of School Mental Health (*NCSA-SMH*) participant
- SAMHSA 2018 Project AWARE award
- SMH = 2018 most-requested professional learning topic by school and district leaders

# NC's Unique Opportunities to Rock It

- Provider shortages, especially in rural areas
- Disparities in system capacity and agility
- Local control
- Charter school expansion/philosophy
- Shifting state political landscape
- Scale-up transition from state-level to regional improvement zones
- Limited resources for building/borrowing/ sustaining infrastructure

#### What We're Learning Statewide

- Study state SMH landscape/infrastructure and SHARE FINDINGS
- Make/protect dedicated space for mission-focused collaboration across agencies and stakeholders
- Craft policy/legislation recommendations for wideranging support (i.e., that would be impossible not to get behind)
- Include barriers and solutions in recommendations
- Use structures poised and agile enough to provide needed-now communications/recommendations
- State-wide recommendations focus on building:
  - o frameworks / infrastructure
  - o implementation drivers
  - systematic selection criteria

### What We're Learning Locally

- Create buy-in and readiness with needs assessment data
- Collaborate with other districts (especially for specific resources)
- Use PDSA cycle; celebrate small steps/ successes
- Leverage local resources universities, businesses, health care systems
- Make needs known to state agencies

#### **NC SMHI Resources**



The NC School Mental Health Initiative (NC SMHI) is a partnership of concerned citizens with the collective purpose of ensuring that all children in North Carolina have access to mental health and substance use services.

#### **STUDENT • SCHOOL • PARENT • COMMUNITY**

It is the mission of this partnership to provide implementation and monitoring support to ensure that public school students in North Carolina have equitable access to a full continuum of high-quality and well-coordinated socio-emotional/behavioral health services.

#### **Contact Information:**

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